

Myanmar Humanitarian Fund

Project Proposal Design Training

Agenda

- 1. MHF Overview
- 2. Eligibility
- 3. Grant Management System
- 4. MHF Programme Cycle
- 5. MHF Feedback & Complaints Mechanism
- 6. MHF Visibility

What is the MHF?

MHF is an OCHA-managed Country-based pooled fund led by the Humanitarian Coordinator to provide emergency response to urgent needs of people affected by natural disasters or conflict.

Projects must be aligned with sector priorities outlined in the Humanitarian Response Plan.

MHF complements allocations at the global level through the Central Emergency Response Fund (CERF)

 $\label{eq:MHF} \begin{array}{l} \mbox{MHF} is open to UN and NGO partners, but prioritizes support to <math display="inline">national \\ \mbox{NGOs} \end{array} \\ \mbox{MHF} is open access and operational capacity are demonstrated. \end{array}$











Who is eligible for MHF support?

UN Agencies

National NGOs (after capacity assessment)

International NGOS (after capacity assessment)

To be eligible, NGOs must additionally fulfill due diligence requirements, demonstrate operational capacity, and have experience managing donor-funded projects of similar size.

Eligible NGO Partners

- Only active NGOs which have completed the due diligence process through the online Grant Management System (GMS), have undergone the capacity assessment process
- Active participation in the humanitarian coordination system at sub-national level, including the sectoral coordination.
- A consortium approach with several partners working in cooperation is encouraged
- Organizations that have not yet completed MHF eligibility process can be sub-implementing partners to an eligible organization.

How can partner be eligible to the Fund

Through Grant Management System

http://cbpf.unocha.org

- On-line management tool for MHF programme cycle:
 - Registration
 - Application for eligibility: due diligence and capacity assessment
 - ✓ Application for funding: proposal submission → review → agreement → reporting → final audit

Due Diligence Application

- · Part of Risk / Capacity Assessment
- Information in GMS needed to create Grant Agreements
- USD Banking details for disbursements
- Contact details
- Basic organisation information (MOU, Organogram, donors summary)
- Organisation experience in country
- Signed Standard Declarations
- Key documents

Capacity Assessment

- Mission and Vision statement;
- Myanmar Annual reports (2014 to 2016);
- Myanmar Annual financial statements (3 years);
- Myanmar work plan/budgets (2015 and/or 2016);
- External audit reports (2014 to 2016);
- Example of project narrative report;
- Name of implementing partners (if applicable); Capacity Assessments of Implementing Partners (if applicable);
- Reference contacts and/or letters from donors or sub-implementing partners involved with your organization;
- Reports from Internal and/or External Evaluators (2015 and/or 2016); and
- Policies and Manual, including Procurement policy, Human Resource policy, Finance/Administration policy and Security/Safety policy and Code of Conduct.

Operational Modalities

Type of implementing partner (UN agency, NGO). Partner risk level (in the case of NGOs). Value of the project. Duration of the project.

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Due Diligence Application

- Go to http://cbpf.unocha.org/
- Log in to GMS
- Land on Home page for Myanmar Humanitarian Fund (MHF)



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Tips for proposal preparation

- Ensure alignment with the call-for-proposals;
- Coherence and consistency within the proposal and between proposal and budget are crucial;
- Gender mainstreaming/equality is mandatory requirement and GM identification must be well justified;
- Indicators should be SMART. Every output should have one standard indicator, NOT for the sake of system requirement;
- Ensure describing meaningful activities rather than dumping every action as activities;
- Consideration/integration of cross-cutting issues like protection in the proposed intervention;
- Monitoring mechanism is well elaborated;
- Cash programming is encouraged but required to demonstrate evidence based analysis of feasibility;



Quick tips for budget preparation

- Digest eligible and ineligible costs, direct and support costs, shared costs, itemization of budget lines;
- Provide:
 - correct and fair budget breakdown
 - clearly explained budget narrative
 - correct categorizing of budget lines
 - well justified shared costs
 - harmonized cost within sector/region
- Avoid:
 - Budgeting ineligible costs
 - Double charging PSC cost in partner and sub-partner's budget (max. 7%)

GMS Project Submission (11) (Location)

LOCATION VIE LOCATION













Strategic Review and Preliminary Approval

	Activity	Responsible	Timeline
1	General check by OCHA HFU (eligibility of partner, compliance with template, duplication of proposal, etc.)	OCHA HFU	1 day
2	Review Committee convenes strategic review (scorecards + joint meeting) Note: Main cluster/sector will compile comments from other related cluster/sectors/WG and will submit on GNM and OCHA HFU	MHF Review Committee	3 days
3	Project shortlisted are submitted to the AB for consultation and endorsement and HC for preliminary approval	Advisory Board HC (delegation to the Deputy HC)	1 days

Strategic Review - Scorecard (1)

		Category / Question	Options	Project Score	Weight	Final score
A	Str	ategic Relevance				
	1	Project proposal targets priority locations as per allocation strategy (Yes: 30: Partially: 15; No: 0)	Option:	0		0
	2	Project proposal is aligned with the priority activities as per allocation strategy, addressing new needs (northern Rakine, Kachin and Shan) or critical education funding gaps (central Rakhine) (Fully: 30; No: 0)	Option:	0		0
	3	Project proposal is submitted by an organization with existing operational capacity in the targeted geographical areas (Yes: 20; No: 0)	Option:	0		0
	4	Project proposal addresses multi-sector needs (multi-sector proposal) (Yes: 20; No: 0)	Option:	0		0
		Total Score (A)		0	35	0
в	Pro	ogrammatic Relevance				
	5	Humanitarian needs presented in project proposal are clearly defined, including needs identification process, i.e. assessments, surveys, etc. (Yes: 20; Partially: 10, No: 0)	Option:	0		0
	6	Project Logical Framework clearly links objectives with activities, outputs and outcomes (Fully: 30; Partially: 15; No: 0)	Option:	0		0
	7	Project proposal outlines targeted beneficiaries disaggregating sex and age (not using fixed % apportionment) (Yes10; Partially: 5; No: 0)	Option:	0		0
	8	Project proposal includes specific activities to address differentiated needs of women, girls, boys and men, boys,or other identified vulnerable group (Yes: 20; Partially: 10; No: 0)	Option:	0		0
	9	Project proposal includes cash-based activities as per agreed guidelines by the Cash Working Group, including post-distribution assessments (Yes: 20; No: 0)	Option:	0		0
		Total Score (B)		0	25	0
С	Co	st Effectiveness				
	10	Project proposal budget is reasonable and in line with MHF budget guidelines and cluster/sector standards.(Yes: 30; Partially: 15; No: 0)	Option:	0		0
	11	Proportion of direct costs versus support costs (>75%: 30; between 75% and 60%: 15; between 59% and 50%: 5; <50%: 0)	Option:	0		0
	12	Proportion of staff and other personnel costs versus total budget costs (<20%: 30; between 20% and 30%: 15; >30%: 0)	Option:	0		0
	13	Project requires limited start-up costs and/or builds on existing capacities already on the ground (Yes: 10; No: 0)	Option:	0		0
		Total Score (C)		0	15	0

ect logical framework is SMART: specific, measurable, achievable, realistic, time-bound Option: 0	ART: specific, measurable, achievable, realistic, time-bound	
y. oo, i anaay. io, iacoj	Copublic 0	(Fully: 30; Partially:
ect proposal uses HRP standard sector indicators to measure results (Yes: 10; Partially: 5; Option: 0	dard sector indicators to measure results (Yes: 10; Partially: 5; Option: 0	5 Project proposal use No: 0)
ner has current physical access throughout the geographic area of activities and the location Option: 0		
ect include provision of accessible and functioning feedback and/or complaint mechanisms for Option: 0 eficiaries (Yes: 20; No: 0)	ssible and functioning feedback and/or complaint mechanisms for Option: 0	Project include provi beneficiaries (Yes: 2
Total Score (D) 0 15		
ement with Coordination		
ner actively participates in national and/or sub-national cluster/sector coordination, providing Option: 0 lar updates. (Yes: 30; Partially 15; No: 0)		
ect proposal has been sufficiently coordinated with other stakeholders on the ground, mainly or sector partners and cluster/sector coordinators. (Yes: 30; Partially 15; No: 0)		
rity given to projects implemented directly by national NGOs (Yes: 40; Partially 20; No: 0) Option: 0	ented directly by national NGOs (Yes: 40; Partially 20; No: 0) Option: 0	D Priority given to proje
Total Score (E) 0 10	Total Score (E) 0 10	
FINAL SCORE	FINAL SCORE	
all registers. (Vers. 30, Partially (15, No. 0) (Vers. 30, Partially (15, No. 0) (Vers. 30, Partially (15, No. 0)) (Vers. 30, Partially (15, N	hy ts; fix: 0; Cutotic 0 rescure conditionations; fixes: 0; Option: 0	 ⁵ regular updates. (Ye ⁹ Project proposal has other sector partners ¹⁰ Priority given to project

Technical and Financial Reviews

4 Review Committee convenes technical and budget review of short-listed Projects MHF Review Committee 3 day 5 Consolidation of technical and financial comments and submission to partner OCHA HFU 1 day 6 Revision of proposal to improve upload to GMS by IPs . Requesting agency 3-5 day		Activity	Responsible	Timeline
5 comments and submission to partner OCHA HFU 1 day 6 proposal to improve Requesting agency 3-5 day	4	and budget review of short-listed Projects Note: Main cluster/sector will compile technical comments from other related cluster/sectors/WG	MHF Review Committee	3 day
6 proposal. Successful proposals are Requesting agency 3-5 day	5		OCHA HFU	1 day
	6	proposal. Successful proposals are	Requesting agency	3-5 day

Financial Review

Annex. Basic Definitions and Guidance on the Project **Budget Preparation Process**

- 1. Rationale and Basic Principles of the Project Budget
- 2. Eligible and Ineligible costs
- 3. Direct and Indirect Costs
- 4. Shared Costs
- 5. Guidance on the Itemization of Budget Lines



Allocation process

Issues

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Call-for-Proposal

Strategic Review aims to identify and prioritize

- Eligibility: •
 - 1 lack of partner's registration / capacity assessment in GMS
 - \checkmark ~ no relevant to the strategic paper (call-for-proposals)

Technical Review

- assesses the technical soundness and quality of project proposals
- Proposal quality indicators, logical framework, coherence, etc.
- Technical soundness (consultation with cluster/sector)
- Coordination with other humanitarian actors •



Allocation process

Issues

Approval and Grant Agreement Preparation

- Confirmation on start date
- Bank account information
- Signatory

Disbursement

- · Timeliness: different for each process
- Lack of information

Project Implementation

- IP signs a grant agreement which specifies the terms and conditions applicable to the approved project.
- Project start date and eligibility of expenditure is determined by the date of IP's signature of the grant agreement and later date that was agreed upon
- IP commits to comply with all the requirements defined in the grant . agreement as well as stipulated in the guidelines
- Grant agreements may be modified to accommodate necessary changes in projects with a revision request (modification request, budget revision, no-cost extension request)

Project Implementation

Project modification

- Inform OCHA HFU Fund Manager of all significant deviations from the original project objectives with clear and strong justification through email and attached complete project revision request form (at least 30 days before expiration of the project)

 - Changes in the geographic location
 The target population/the scope of project activities
 Changes in the each approved budget lines

 - Period extension (or) No-Cost Extension (NCE) requests
- OCHA HFU will review each request and determine the requirement of HC approval and an Amendment Grant Agreement
- No-Cost Extension (NCE) request will be considered depending on the justification and it is needed an amendment to the original agreement.

Project Implementation

Budget Revision

Under no circumstances should budget revisions increase the budget originally approved

Budget revisions not exceeding 15 %

- Does not require formal authorization by the HFU/FCS but inform HFU in writing.
- Cost redeployments to budget categories not exceeding 15% of the originally approved budget category are acceptable for all categories except the "Staff and other Personnel Costs" category
- Redeployment must be done against existing budget lines.
- Budget line variations within the same budget category, not affecting the total value of the category, are acceptable without previous consent as long as the activities retain the same scope and nature of the original grant.

Project Implementation

Budget Revision

Budget Revisions exceeding 15 % or affecting "Staff and other Personnel cost"

- Cost redeployments to budget categories exceeding 15% of the amount originally approved require the HFU/FCS authorization.
- IP to make the request to the HFU, after prior consultation with HFU and cluster/sector coordinator
- Submit a revised logical framework if the budget modifications imply programmatic changes.
- The approval of such modification will be formalized through an amendment to the original grant agreement (inclusive of all necessary supporting documents, project proposal, project budget, etc.).

Project Implementation

No-cost Extension

- Case-by-case basis, depending on the reasons justifying the request and evidence of progress collected through narrative and financial reports (i.e. progress/interim), or through field monitoring visits and financial spot checks.
- Submitted in writing at least 30 days prior to the end of the project. Later submissions will not be considered.
- The NCE can modify the agreement to extend the duration of the project, with or without any changes to the project's budget or activities.
- To extend the duration, an amendment to the original agreement must be signed by both parties. This amendment becomes an integral part of the agreement and must be cleared by OCHA.

Project Implementation

Project Revision Request Form

Instructions:	allocation as stipulated in the approved project docume	ate much have the
endorsement of the cluster coordinator,	the CBPF Fund Manager with final approval made by	the Humanitaria
Coordinator. No-cost extension requests :	should be well justified and submitted at least 30 days b	efore expiration o
approved project duration.		
1 - Project Details		
1 - Project Details		
Organization Name:	Cluster	
Project Code:	Contact Name:	
Location:	Contact Email/Tel No.:	
Actual project duration	Date of Allocation:	
(start and end date as grant agreement):		
	Amount Allocated:	

Project Implementation

Project revision request form continued

2 - Revision Type/Reason for No-Cost Extension

dicate the type (s) of revision being requested.	ested. Indicate reason (s) for no-cost extension.	
Significant change in activities Change in location Change in output Change in budget Change in hunget beneficiaries Onange in project duration/NCE	No of month requested Insecurity Programmatic delays Insecurity Oblys in finalising agreement Sating/securitient Oblys in finalising agreement Oblys in the security Dolys in finalising agreement Delays Dolys in disburstered flunds Discoursement/delays Dolys in disburstered flunds Discoursement/delays Dolys in securing supplies from pageline Other Specify	
Level of Completion wride information what amount of grant and activit reentages are not necessary approximate numbers are Amount of funds Spenta ao of types in current enddek Amount of funds (Committed But Not Spent by dype in Concentration and Amount of Funds Committed But Not Spent by dype in Decembers of Amount Committed But Not Spent by dype in	sufficient.	

ject revision request for	m continued
- Revision Description and Justification	
Description and justification of requested change	
revision. The revision requests have to be submitted to	scation and provide detailed background and justification for the propose the Humanitarian Coordinator for any significant changes in the followin argets, location, allocation amount, recipient organization and/or recipient and the statement of
Review remarks by cluster coordinator: Explain the rational to endorse or reject the request	
Name of reviewer:	Date:
Review remarks by HFU;	
Name:	Date:
HC Approval: (or O CHA Head of Office If delegated by the HC)	Signature: Signature is not required if the process is handled through the GMS
Name:	Date



Project Implementation

Issues

- Late submission Since Project Revision Request for any major changes should be well justified and submitted to OCHA HFU at least 30 days prior to the end of the project.
- Lack of awareness Incorrect and incomplete preparation of Project Revision Request Form.
- Weakness in financial management No regular update on financial expenses and analysis of expenses.
- Variance of staff and other personnel costs Any variation in "Staff and other Personnel Costs" should be approved in writing by OCHA HFU. Otherwise, it will be considered as ineligible expenditure. •

Monitoring

- Monitoring (financial and programmatic) systematic collection, analysis and use of information from a project to learn from the experience, account for the resources used and the results obtained, and to take decisions on the implementation of the MHF project.
- The MHF monitoring key objectives:
 - Ensure adequate verification of reported results at project level
 Provide evidence on how the MHF has contributed to broader outcomes.
 - o Ensure that resources are used efficiently To support Partners during their implementation of MHF funded activities.

Monitoring

 Direct monitoring by OCHA HFU - conduct a field monitoring visit to each
 MHF project to review on-going or completed project activities in the middle of implementing period which includes: the p

- Project implementation status,Progress review on key project activities,
- o Monitoring and reporting mechanism of the IP o Financial management spot check
- Sectors/clusters and donors' participation inviting sectors/clusters and donors to participate in field-monitoring visits with HFU.

Monitoring

Financial Management Spot Check Check-list Pre-check list

Task / Sample	Status	Remarks
Was an interim financial report submitted by IP for this project?	YES/ NO	
Was the interim financial report reviewed?	YES/ NO	
Was there any concern/issues identified in report reviewed?	YES/ NO	
Partner has an approved financial manual	YES/ NO	
Partner has an approved administrative manual	YES/ NO	
Partner has an approved procurement manual	YES/ NO	

	×/√	Risk	Remarks
Reconcile the expenditure totals per activity,		High / Medium / Low	
Approved budget versus expenditure report analysis by Management			
Receipts were deposited into the Implementing Partner's bank account			
Account Code records in the expenditure voucher			
Bank signatories			
Bank reconciliation records			
List of authorized signatories in the organization and their levels			
Book keeping of financial documents			
Accounting system/software in use			
Level of training and experience of finance team			
The adequacy of supporting documentation			
There is adequate segregation of duties in processing the transactions.			
Payment vouchers are authorized and checks are signed by the designated officials.			
Correct mathematical computation of individual payments and total payments against the expenditures.			
The detailed expenditure against the approved budget. If there is any deviation from the budget, assess whether they were authorized.			
The dates of the supporting documents to ensure that the expenditure was incurred during the period under review, as per the approved project document/log frame/budget			
Update the status of recommendations from the capacity assessment or previous audits.			
Review of Internal controls update (any changes compared to the Capacity Assessment or previous audits.)			
Procurement Procedures and Practice Cash management			

Monitoring

- Inadequate project oversight by management
- Irregular monitoring of project work plan, budget
- Non-compliance of guidelines by sub implementing partners

Issues

- Delay/lack of informing implementation problem
- To improve coordination with other humanitarian actors
- · Weak in community mobilization and participation
- Weak in Financial Management and internal control system
- Lack of/poor in transparency regarding cost sharing between MHF project and other projects
- Inappropriate budget preparation

Issues

Reporting

Types of Reports

- Narrative Reporting: Progress Narrative Report, Final Narrative Report
 Financial Reporting:
 - Interim Financial Statement and Disbursement Request,
 - Interim Financial Statement as at 31 December,
 - Final Financial Statement and Disbursement Request

Timelines of Reporting

• Depends on Risk Level through Capacity Assessment

Reporting Templates

• No offline templates - Only on GMS

Reporting Risk

- <u>Financial and accountability</u>: relating to effective and efficient management and use of financial resources and the reliability of financial reporting by IPs. Delay in submission of interim financial reports and disbursement requests affected the delay fund transfers
- Fraud/Corruption, and theft or diversion of goods: In insecure operational areas there is high risk of corruption, theft and diversion of goods when direct monitoring in some areas is not possible.
- <u>Governance and management</u>: Roles and responsibilities of governance bodies, effective and efficient management and systems to support operations and meet performance standards (e.g. procurement, logistics, IT, staff, skill-sets)
- · Coordination and partnerships: effectiveness of the humanitarian coordination system
- <u>Hazards</u>: events fully or partially outside the Fund's control (e.g. natural disasters, political instability, armed conflict, terrorism laws and donor intentions):
- Good/Poor financial management and high/low absorption capacities by IP:
 Proper financial systems
 Ability to comply with international accounting standards
 Limited/Full financial capacity
- Implementing multiple projects and cost allocation system

Auditing

Issues

- Budget Deviation/Non-compliance with approved budget
- Lack of Segregation of Duties and Fraud or misappropriation of cash can occur
- Inappropriate account head in the payment voucher/Financial Report and expenses did not reflect real situation
- Expenses charged to inappropriate budget line
- No proper record of distribution list to beneficiary/individual acknowledgement of receipt due to lack of good practice/internal control
- No Completion reports for implemented activities and lack of evidence for handing over of work done
- Activities must be implemented during the agreed project period and name of donor must be included in certificates/payment voucher otherwise there are ineligible expenditure

The audit performance will feed into the Performance Index of an IP which in turn will impact the risk level of NGO partners

MHF : Feedback & Complaints Mechanism

MHF Stakeholders with insufficiently addressed concerns or complaints regarding MHF processes or decisions can at any point in time send an email to MHFComplaints@un.org and/or contact the OCHA Deputy Head of Office in Myanmar. Complaints will be compiled, reviewed and raised to the HC, who will then take a decision on necessary action(s). The HC will share with the Advisory Board any such concerns or complaints and actions taken thereof.



Chris Hyslop, OCHA Deputy Head of Office in Myanmar hyslopc@un.org MHFComplaints@un.org



For further information

GMS Business Intelligence https://gms.unocha.org/bi

MHF Website www.unocha.org/myanmar/humanitarian-financing/ myanmar-humanitarian-fund-mhf

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